

There are several factors driving the renewed interest in the Tenth Amendment. First is the general hostility to the federal government; there is a sense that government is too intrusive in peoples' lives and too disruptive of business. Second is the view that problems can best be handled by those closest to them, namely state and local governments and individual citizens. Third is the federal budget deficit, which requires that more responsibilities be shifted to states as cost-saving measure.

#### BALANCED APPROACH

I am generally supportive of efforts to return power to the states. The federal government has become too large, bureaucratic and intrusive, and needs to be downsized. I have supported measures to cut the federal workforce, turn more responsibilities over to the states, and reduce government spending.

However, I am uncomfortable with the proposition that the Tenth Amendment forces us to take such actions. The Tenth Amendment raises the question of how powers should be distributed in our system of government, without really answering that question. The Constitution has to be read as a whole, with consideration given to other clauses which provide large powers to the federal government. The Constitution is ambiguous on the question of where federal powers end, such as the regulation of interstate commerce, and where state powers begin. We have never been able to resolve how much power should be kept at the center of the federal government and how much could be left to the states. That was a tough call in 1789 and it is a tough call in 1995.

Americans have always been hesitant to lodge too much power in the central government. During the first 150 years of our government, states had the dominant role. But with the onset of the Great Depression, power shifted dramatically to Washington. In more recent years the tide has been flowing toward the states, slowly at first but now more strongly. Today what we have is a period of competitive federalism, which means that the federal government and the states are competing with each other for leadership in domestic policy.

I am not sure that any level of government is necessarily wiser, more efficient or more frugal than other levels, nor am I sure that people know more about what happens at the state level than the federal level. It is also unclear whether giving more power to the states is the best form of moving power away from Washington. Why not give power and money directly to the counties or the cities? Why not, as we do with social Security, provide assistance or vouchers directly to individuals, bypassing both the state and the local governments?

Americans do not like big centralized bureaucracies. That's a healthy instinct. The task is to go beyond it and try to determine which level of government can best handle a certain function. As the Congress looks at shifting more responsibility for welfare, Medicaid, transportation, job training, and the environment to the states, we have to be careful that the states have the financial and managerial resources to run the programs. We also have to be careful not to dump too many burdens on states in an extremely brief period of time. The task is to turn a pragmatic eye toward what has a chance of working. If we can do that, the nation will be well served.

CONGRATULATIONS REV. WILLIAM J. KEY

### HON. THOMAS M. FOGLIETTA

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 6, 1995*

Mr. FOGLIETTA. Mr. Speaker, I rise today to congratulate the Rev. William J. Key on his installation as pastor of the Zion Baptist Church, located in North Philadelphia.

Reverend Key, educated at Morehouse College, Indiana University, and the Howard University School of Divinity, began his tenure with the Zion Baptist Church over 12 years ago, first as a minister of youth and young adults and later as executive director of the Zion Community Center.

Reverend Key has been responsible for many valuable projects in the North Philadelphia community including community outreach by joining with Zion Social Services and the Frontiers in developing and implementing Life Planning workshops and activities for church and neighborhood youth. Reverend Key also managed and developed 15 community empowerment programs directed to the Nicetown-Tioga community and established the Joseph DeBerry Choir. Reverend Key's management capabilities coupled with his strong prayer life and leadership skills have greatly contributed to Zion Baptist Church's spiritual success and enrichment.

I hope my colleagues will join me today in congratulating the Reverend William J. Key on his installation as pastor for the Zion Baptist Church. I wish the Reverend Key and the Zion Baptist Church the very best as they continue their service to the Baptist community in North Philadelphia.

#### TRIBUTE TO THE LATE WILLIAM N. KENEFICK

### HON. PETER J. VISCLOSKY

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 6, 1995*

Mr. VISCLOSKY. Mr. Speaker, northwest Indiana lost a great business leader last month. William N. Kenefick, who devoted every ounce of his spirit to the Indiana Port Commission and development of northwest Indiana, passed away on August 10, 1995.

William was the son of a lawyer and a grandson of Michigan City, IN's, first judge. He graduated from Notre Dame University, the Benjamin Franklin School of Accounting, and Georgetown University Law School.

Following service in the U.S. Navy from 1943 to 1946 as a lieutenant, he began his law practice in Michigan City. William actively practiced law until 1978. It was at this point in time that William launched another career as a land developer. William's major projects included the Marina Park South, Commerce Square, Medical Plaza, and Congress Park condominium and office complexes in Michigan City.

Moreover, in 1989, William joined the Indiana Port Commission, which oversees all three of Indiana's port sites. In 1991, William became the head of the commission. During his tenure, William stressed maritime-related industrial development at port properties. Wil-

liam succeeded in developing family-wage jobs for residents of northwest Indiana. As Indiana's International Port at Burns Harbor, IN, celebrates its 25th anniversary, the citizens of northwest Indiana can thank William for his dedication to the Port Commission to make Indiana's ports a success.

William's determination to better northwest Indiana for all of its residents did not stop in the business community. In 1968, William underwent surgery for cancer of the larynx and then traveled to Arizona to learn to speak without a voicebox. He later counseled people facing the same operation.

Mr. Speaker and my other distinguished colleagues, William Kenefick's legacy is a superb example of how the business community can make a difference for everyone in northwest Indiana. William will be missed by all who loved him.

#### TRIBUTE TO HARLAN MILLER, LONG BEACH, CA

### HON. NORMAN Y. MINETA

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, September 6, 1995*

Mr. MINETA. Mr. Speaker, I rise today to pay tribute to a fellow Californian and friend, Harlan Miller of Long Beach, who is nearing completion of his 1-year term as president of the Independent Insurance Agents of America [IIAA]. Mr. Miller is president of Hamman-Miller-Beauchamp-Deeble, Inc., an independent insurance agency located in Long Beach.

The closure of his term as the elected leader of the Nation's largest insurance trade association next month in Las Vegas will be the crowning accomplishment of Mr. Miller's many years of distinguished service to IIAA, his profession, and most importantly, to his 300,000 colleagues across the country.

Harlan has enjoyed a long and distinguished career as an independent insurance agent. His service to both his national and State associations—the Insurance Brokers & Agents of the West—is equally long and impressive. Harlan has held several elective offices in the Californian association including secretary-treasurer, vice president, and president. He began his commitment to the national organization by serving as the State association's representative to IIAA's national board of directors.

Harlan was elected to IIAA's executive committee in Los Angeles in 1989. In the time since then he has served with unwavering leadership, distinction, and commitment to his thousands of professional counterparts.

Harlan's selfless attitude is also evident in the depth of his involvement in Long Beach area community activities. He is a past president of the Kiwanis Club, Community Volunteer Office, the International City Club, and the Long Beach Boy Scout Council. Additionally, he was an active member of the California State University's President's Associates and has worked with numerous other Long Beach civic groups.

Currently, he sits on the boards of the Memorial Medical Center, Memorial Heart. Institute, and the Advisory Council Junior League of Long Beach and serves on the Planned Gifts Sponsor Committee for the Long Beach Symphony Orchestra.